

# **Annual Disclosure**

ANNUAL FINANCIAL INFORMATION For the Fiscal Year Ending June 30, 2013

# THE METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY DEPARTMENT OF WATER AND SEWERAGE SERVICES

# HISTORICAL STATEMENT OF REVENUES, EXPENSES, DEBT, AND DEBT SERVICE COVERAGE

For the Fiscal Year Ending June 30

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Operating Revenues	169,376,965	171,307,441	195,544,617	200,762,485	208,495,674
Non-Operating Revenues	3,002,027	658,590	723,198	500,518	613,880
<b>Total Revenues</b>	\$172,378,992	\$171,966,031	\$196,267,815	201,263,003	209,109,554
Debt Service on Prior Bonds	52,229,455	52,051,203	64,828,169	71,795,694	64,954,170
Operating Expenses:					
Less Depreciation and Amortization	90,685,065	88,603,454	94,477,652	102,485,225	103,422,925
Debt Service on SRF Loans	\$12,285,458	\$12,636,951	\$13,223,844	8,235,386	-
Undesignated Fund Balance	\$27,585,402	\$35,185,603	\$49,959,374	42,813,676	33,725,930
Coverage Ratio	1.56	1.60	1.57	1.38	1.63

# FORECAST STATEMENT OF REVENUES, EXPENSES, DEBT, AND DEBT SERVICE COVERAGE

For Fiscal Year Ending June 30

		FY 2014		FY 2015		FY 2016		FY 2017		FY 2018
Operating Revenues					_		_	<u> </u>		
Charges for Service										
Water Revenues	\$	64,448,217	\$	64,448,217	\$	64,448,217	\$	64,448,217	\$	64,448,217
Sew er Revenues		117,557,345		117,927,495		118,308,750		118,701,442		119,105,915
Customer Service Fees		4,991,457		4,991,457		4,991,457		4,991,457		4,991,457
Misc. Water & Sew er Revenue	20,230,357			19,480,069		19,480,069		19,480,069		19,480,069
Subtotal: Charges for Service		207,227,376		206,847,238		207,228,493		207,621,185		208,025,658
Non-Operating Revenues										
Interest Income on Fund Balances	\$	95,000	\$	95,739	\$	95,739	\$	95,739	\$	95,739
Other Revenues		152,000		902,288		902,288		902,288		902,288
Subtotal: Non-Operating Revenues		247,000		998,027		998,027		998,027		998,027
Total Revenues	\$	207,474,376	\$	207,845,265	\$	208,226,520	\$	208,619,212	\$	209,023,685
Operating Expenses		(116,169,500)		(118,669,502)		(120,169,503)		(121,619,060)		(125,477,111)
Net Revenues Available for Debt Service	\$	91,304,876	\$	89,175,763	\$	88,057,017	\$	87,000,152	\$	83,546,574
Debt Service Funding										
Revenue Bonds										
Series 1998B Revenue Bonds		(9,540,913)		-		-		-		-
Series 2007 Revenue Refunding Bonds		(12,710,550)		(11,035,050)		(2,564,550)		-		-
Series 2008A Revenue Refunding Bonds		(10,474,688)		(10,534,713)		(16,711,163)		(16,716,413)		(16,738,725)
Series 2010A Revenue Refunding Bonds		(4,878,550)		(20,049,550)		(9,926,825)		(9,816,975)		(3,620,850)
Series 2010B Revenue Bonds Taxable (BAB)		(5,715,423)		(5,715,423)		(5,715,423)		(5,715,423)		(5,715,423)
Series 2010C Revenue Bonds Taxable (RZEDB)		(2,760,863)		(2,760,863)		(2,760,863)		(2,760,863)		(2,760,863)
Series 2010D Revenue Refunding Bonds Taxable		(329,112)		(329,112)		(329,112)		(329,112)		(6,808,271)
Series 2012 Subordinate Lein Water & Sew er Refunding		(10,903,825)		(5,925,250)		(5,925,250)		(15,967,750)		(22,789,625)
Series 2013 Revenue Bonds		(7,640,248)		(11,180,850)		(11,180,850)		(11,180,850)		(11,180,850)
Total Existing Bonds		(64,954,170)		(67,530,810)		(55,114,035)		(62,487,386)		(69,614,607)
Proposed Short-Term Financing		(6,934,500)		(6,934,500)		(6,934,500)		(6,934,500)		(6,934,500)
Subtotal: Revenue Bonds		(71,888,670)		(74,465,310)		(62,048,535)		(69,421,886)		(76,549,107)
Local Government Energy Efficiency Loan		(52,967)		(52,967)		(52,967)				-
Total Debt Service	\$	(71,941,637)	\$	(74,518,277)	\$	(62,101,502)	\$	(69,421,886)	\$	(76,549,107)
Total Revenues Available for Capital Projects	\$	19,363,239	\$	14,657,486	\$	25,955,515	\$	17,578,267	\$	6,997,467
(transferred to E&R Fund)		EV 0044		D/ 0045		EV 0040		EV 0047		E/ 0040
Other Budgeted Expenditures		FY 2014		FY 2015		FY 2016		FY 2017		FY 2018
Total Other Control Projects		98,600,000		75,100,000		133,300,000		150,800,000		167,900,000
Total Other Capital Projects		104,875,000		87,996,000		74,172,000		78,054,000		101,680,000
Subtotal: Other Budgeted Expenditures		203,475,000		163,096,000		207,472,000		228,854,000		269,580,000
Other Transfers In		10 200 000		40,000,000		10,927,300		44.055.400		44 500 700
Transfer from Extension and Replacement Fund		10,300,000		10,609,000		10,927,300		11,255,100		11,592,700
Proposed Proceeds From Long-Term Debt  Proposed Proceeds from Short Term Financing		66,167,300		150,000,000 487,000		194,544,700		210,000,000 5,598,900		255,987,300
Proposed Proceeds from Short Term Financing			¢		Ф		¢		¢	
Subtotal: Other Transfers In	\$	76,467,300	\$		\$	205,472,000	\$	226,854,000	\$	267,580,000
Remaining Available Funds (Revenue Surplus/Deficit)	\$	24,564,114	\$		\$	25,955,515	\$	17,578,267	\$	6,997,467
Total Beginning Extension and Replacement Fund	\$	88,354,454	\$		\$	110,667,054	\$	149,549,869	\$	157,873,036
Remaining Available Funds (Revenue Surplus/Deficit)		24,564,114		14,657,486		25,955,515		17,578,267		6,997,467
Water Impact Fees		1,000,000		1,000,000		1,000,000		1,000,000		1,000,000
Sew er Impact Fees		1,000,000		1,000,000	,	1,000,000		1,000,000		1,000,000
Net Transfers		(10,300,000)		(10,609,000)		10,927,300		(11,255,100)		(11,592,700)
Total Ending Extension and Replacement Fund	\$ 1	04,618,567.89	\$	110,667,053.94		149,549,868.99	\$	157,873,035.54	\$ 1	55,277,802.99

Calculation for Rate Covenant Requirement								
	FY 2014	FY 2015		FY 2016		FY 2017		FY 2018
Operating Revenues	\$ 207,227,376	\$ 206,847,238	\$	207,228,493	\$	207,621,185	\$	208,025,658
Operating Expenses (Excluding PILOT)	 112,169,500	114,669,502		116,169,503		117,619,060		121,477,111
Net Revenue (Excluding PILOT)	95,057,876	92,177,736		91,058,990		90,002,125		86,548,547
Payment in Lieu of Taxes (PILOT)	4,000,000	4,000,000		4,000,000		4,000,000		4,000,000
Debt Service - Parity Debt								
Existing Revenue Bonds 1988 - 2008	 32,726,150	21,569,763	•	19,275,713	•	16,716,413	•	16,738,725
New Bond Series 2010	 13,683,948	28,854,948	•	18,732,223		18,622,373		18,905,407
Short-Term Financing	1,733,625	6,934,500		6,934,500		6,934,500		6,934,500
New Revenue Bonds 2012	10,903,825	5,925,250		5,925,250		15,967,750		22,789,625
New Revenue Bonds 2013	7,640,248	11,180,850		11,180,850		11,180,850		11,180,850
Proposed New Revenue Bonds 2015	-	-		-		-		-
Net Debt Service - Parity Debt	 66,687,795	74,465,310		62,048,535		69,421,886		76,549,107
Total Operating Expenses and Net Debt Service	\$ 178,857,295	\$ 189,134,812	\$	178,218,038	\$	187,040,946	\$	198,026,218
Rate Covenant Ratios								
Sr. Subordinate (1.20 Required)	1.66	1.64		2.07		1.75		1.48
Senior Debt (1.10 Required)	1.39	1.47		1.49		1.50		1.46

# **Rate Covenant**

The Bond Resolution requires the Metropolitan Government to set and maintain rates sufficient to produce Net Revenues (Revenues minus Operation and Maintenance Expenses) in each Fiscal Year at least equal to the greater of (i) 120% of the Debt Service Requirement on the Prior Bonds and the Outstanding Bonds in such Fiscal Year; or (ii) 100% of the sum of (A) the Debt Service Requirement on the Prior First Lien Bonds, the Second Lien Bonds and Subordinated indebtedness in such Fiscal Year, (B) the amounts required to be paid during such Fiscal Year into the debt service reserve fund and the operating reserve fund established by the Prior First Lien Resolution and to the Debt Service Reserve Fund established pursuant to the Bond Resolution, and (C) the amount of all other charges and liens whatsoever payable out of Revenues during such Fiscal Year, including, but not limited to, payments in lieu of taxes.

So long as the Prior Bonds remain outstanding, the Metropolitan Government must also remain in compliance with the rate covenant established by the Prior Resolution. The Prior First Lien Resolution requires that System rates be set so as to cause System revenues in each Fiscal Year to exceed 110% of the sum of System operating expenses and Prior First Lien Bond debt service for such Fiscal Year.

# THE WATER AND SEWER REVENUE BONDS, SERIES 2013

In April 2013, The Metropolitan Government of Nashville & Davidson County issued its \$237,930,000 Water and Sewer Revenue Bonds, Series 2013. The proceeds of the Series 2013 Bonds will be used (i) to retire the Metropolitan Government's outstanding Water and Sewer Commercial Paper Bond Anticipation Notes (the "commercial paper"), which provided interim financing for various capital improvements to the Metropolitan Government's water and sewer system, (ii) finance various capital improvements to the system, (iii) fund a debt service reserve fund and (iv) pay costs of issuance of the Series 2013 Bonds.

#### THE WATER AND SEWER SYSTEM

# General

The formation of the Metropolitan Government of Nashville and Davidson County ("Metropolitan Government") effective on April 1, 1963 resulted in the combination and consolidation of (1) the water and sewage system formerly maintained by the City of Nashville, and (2) the sewage system formerly maintained by the Davidson County Improvement District No. 1 into the Department of Water and Sewerage Services (the "Department"). The Department, established under Section 8.501 of the

Charter of the Metropolitan Government, is charged with the responsibility for construction, operation and maintenance of all water and sanitary sewer facilities for the Metropolitan Government as well as the collection of all charges for the services of such utilities.

In addition to the facilities thus combined and consolidated, the Water System (as defined herein) and the Sewer System (as defined herein) have gradually been expanded and include: improvements financed by revenues; improvements resulting from capital contributions in aid of construction by private developers; all improvements, additions and extensions financed with the proceeds of outstanding bonds and governmental grants; and facilities acquired from the Nashville Suburban Utility District, the First Suburban Water Utility District of Davidson County, Tennessee, the sewerage service of the Parkwood Service Company, the Joelton Water Utility District, the City of Lakewood water and sewerage system, Rayon City Water Company, the Cumberland Utility District, the sewerage service of the Nolensville/College Grove Utility District in Williamson County, and the Old Hickory Utility District of Davidson County.

Under the Charter and Tennessee Code Annotated §7-3-302, the Metropolitan Government can assume and take over any water and/or sewer utility district located within its boundaries through ordinances adopted by the Metropolitan Council. Several such systems currently operate inside Davidson County and if a decision is made to consolidate these operations into the Department, the Metropolitan Government will take subject to or retire all debts and liabilities of the systems. The economic impact of such an assumption or takeover would be evaluated prior to the submission of any legislation to the Metropolitan Council. By contract dated February 1996, the Metropolitan Government has agreed not to take over the Harpeth Valley Utility District before February 2026.

Historically, the Department managed and partially funded the Stormwater operations of the Metropolitan Government. In 2009, the Metropolitan Government established a Stormwater Division of the Department as a stand-alone enterprise fund with its own set of service fees, which are now an itemized part of the water bill. Further funding of Stormwater operations will not be required of the Department.

#### The Water System

The water provided by the Department's water system (the "Water System") currently meets all physical, chemical, and bacteriological water quality standards established by the United States Environmental Protection Agency (the "EPA") under the Safe Drinking Water Act, as amended, by the Tennessee Department of Environment and Conservation ("TDEC") and under the Tennessee Safe Drinking Water Act of 1983, as amended.

The Water System draws water from the Cumberland River and processes it through modern filtration plants for delivery into the distribution system. Raw water is treated by chemical coagulation, flocculation, clarification, filtration, and disinfection. The existing water treatment plants and pumping facilities have a total delivery capacity of 180 million gallons per day. In Fiscal Year 2013, net sales to retail customers were 21.9 billion gallons. The peak demand for water from the system during Fiscal Year 2013 was 125.07 million gallons on July 2, 2012.

The Robert L. Lawrence, Jr. Filtration Plant, originally placed in service in 1929, was extensively modernized and expanded in 1953 and 1963 to a capacity of 72 million gallons per day. An upgrade of this plant was completed in 2001 and it now has a treatment capacity of 90 million gallons per day. A central control room located at this plant provides constant monitoring of the status of all water pumping stations and reservoirs.

The K. R. Harrington Water Treatment Plant was completed and placed into operation in 1977. This facility provided an additional capacity of 60 million gallons per day to the Metropolitan Government's water treatment capabilities. Expansion of this plant to 90 million gallons per day was

completed in 1992 and will ensure an adequate supply of potable water through the coming years. In 1999, as a precaution against prolonged power outages caused by ice storms, tornadoes, or other disasters, the Harrington Plant was equipped with four emergency generators with a capacity of 1,750 kW each. These generators allow the Department to operate the plant at a capacity of 72 million gallons per day.

The water from the existing treatment plants is delivered into the water distribution system via six major transmission mains. The distribution system contains approximately 2,910 miles of mains ranging in diameter from 2 inches to 60 inches. Storage is provided by the 51 million gallon capacity Eighth Avenue Reservoir and various other reservoirs with a combined additional capacity of 34.4 million gallons and by tanks and stand pipes, many of which are utilized to provide water service in areas of higher elevation than the central urbanized area. At this time only half of the Eighth Avenue Reservoir is in service, thus reducing its capacity to 25.5 million gallons. The Water System has 55 booster-pumping stations to deliver water to these higher regions.

Although recent growth has been relatively flat, the Water System has experienced continuous growth over the past decade, and as of Fiscal Year 2013, has provided direct service to 187,272 customers. In Fiscal Year 2013, 60% of the water provided by the Water System was consumed by commercial and industrial customers (including residential apartment complexes), and 40% by residential customers. The following table illustrates growth of the Water System over the past 10 years.

Water S	vstem	Facts	in	Brief
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	Fiscal Year Ended June 30								
			(2003-2013)						
Use of Water	<u>2013</u>	<u>2003</u>	Ten Year						
<i>a</i> 0			<u>History</u>						
Water Customers - End of Period <sup>(1)</sup> (thousands)	187,272	155,712	20.3%						
Average Daily Treatment (millions of gallons)	94.6	88.3	7.2%						
Water Sales for Fiscal Year (billions of gallons)	21.9	22.4	(2.2)%						
Maximum Daily Demand (millions of Gallons)	125.1	104.0	20.3%						
Growth of System									
Utility Plant Value <sup>(2)</sup> (millions)	\$1,744	\$1,242	40.5%						
Reservoirs	38	40	(5.0)%						
Storage Capacity (millions of gallons)	60	85.8	(30.1)%						
Auxiliary Pump Stations	55	57	(3.5)%						
Total Miles, Distribution Lines	2,910	2,718	7.1%						
Fire Hydrants	20,718	17,326	19.6%						

As per billing records

The Department has a contract with Water Systems Optimization to perform an independent water audit annually. The audit for Fiscal Year 2013 is complete. During the audit, the system input volume is categorized as revenue water or non-revenue water. Non-revenue water is further broken down into real losses (leakage) and apparent losses (meter error). For Fiscal Year 2013, the real losses were 26% of system input volume.

<sup>(2)</sup> Property, Plant & Equipment of the Combined Water and Sewer System, net of depreciation

# The Sewer System

The existing sewerage system (the "Sewer System") comprises 2,936 miles of gravity sewers, 111 pumping stations, 160.0 miles of force main and four treatment plants, the three most important of which are the Central Wastewater Treatment Plant, the Dry Creek Wastewater Treatment Plant, and the Whites Creek Wastewater Treatment Plant. The Central Wastewater Treatment Plant has a capacity of 250 million gallons per day plus an additional 80 million gallons per day stormwater treatment for a total capacity of 330 million gallons per day. The Dry Creek Wastewater Treatment Plant has a design capacity of 24 million gallons per day of secondary treatment while the Whites Creek Wastewater Treatment Plant has a capacity of 37.5 million gallons per day of secondary treatment.

The Department properly treats and disposes of sludge produced at its treatment plants consistent with State and Federal law, and has constructed a \$132 million biosolids facility to stabilize and further treat sludge, including sludge thickening, anaerobic digestion and heat drying. The methane gas produced from the digesters is used to heat dry the sludge into pellets, which are considered a Class A material by the USEPA and are a marketable product. The facility has significantly reduced the need to landfill the residuals.

The following table provides data on the use and facilities of the Sewer System over the last ten years. The average number of customers served increased 19.3% since Fiscal Year 2003. Over the last ten years, there has been a 18.1% increase in the number of sewerage pumping stations and a concurrent 13.6% increase in the miles of sewer lines. Wastewater treatment has increased by approximately 9.1%.

Sewer S	ystem Facts	in Brief

	Fis	cal Year Ended J	une 30
			(2003 - 2013)
	<u>2013</u>	<u>2003</u>	Ten Year
			<u>History</u>
Sewer Customers - End of Period	198,485	166,417	19.3%
Annual Sewage Treatment	59.9	54.9	9.1%
(billions of gallons)			
Average Daily Treatment	164.0	150.3	9.1%
(millions of gallons)			
Growth of System			
Utility Plant Value (1)	\$1,744	\$1,242	40.5%
(millions)			
Total Miles of Sewer Lines	3,096	2,726	13.6%
Number of Treatment Plants	4	5	(20.0%)
Number of Pumping Stations	111	94	18.1%
(4) Decrease Direct 9 Facilities and of the	h - Camabina ad Matau a	ad Caau Catama .aat	at demonstration

<sup>(1)</sup> Property, Plant & Equipment of the Combined Water and Sewer System, net of depreciation

# Major Customers

The following list shows the largest customers of the Department for water and sewer services for the indicated recent one-year period, ranked according to billings.

# WATER SERVICES LARGEST CUSTOMERS One Year Period Ending June 30, 2013 (In 1,000's)

Vanderbilt University	\$ 2,082
City of Brentwood	720
Opryland, USA	464
Metro District Energy Systems	350
Tennessee State University	290
Carlex Glass America, LLC	286
Bridgestone Tire and Rubber Co.	276

Wometco Coca Cola	268
CSX Transportation	257
St. Thomas Hospital	229

# SEWER SERVICES LARGEST CUSTOMERS One Year Period Ending June 30, 2013 (In 1,000's)

Hendersonville Utility District	\$ 3,284
Brentwood Lift Station	3,133
Vanderbilt University	2,673
City of Goodlettsville District	1,657
City of Lavergne	1,600
City of Juliet	1,553
Opryland	940
White House Utility	571
Tennessee State University	560
CSX Transportation	464

#### **Management and Personnel**

SCOTT A. POTTER, P.E., Director, graduated from Vanderbilt University with a Bachelor of Engineering Degree in Electrical Engineering in 1986 and was commissioned as an Ensign in the United States Navy. While serving in the Navy Mr. Potter received a Master's Degree in Mechanical Engineering from the Naval Postgraduate School in Monterey, California, in 1991. Mr. Potter served on two destroyers: USS COCHRANE (DDG 21) and USS CALLAGHAN (DDG 994). While stationed at the United States Naval Academy, he earned the academic rank of Master Instructor, teaching courses in Statics, Materials Science, Applied Fluid Mechanics, Thermodynamics, and Applied Thermodynamics. The Louisville Water Company, in Louisville, Kentucky, employed Mr. Potter as Manager of Distribution Operations from 1998 to 2001. He was also an adjunct member of the faculty of the Mechanical Engineering Department in the Speed Scientific School at the University of Louisville, and an instructor at Vanderbilt University, where he taught a course in water and wastewater policy.

DAVID M. TUCKER, Assistant Director of Operations graduated from Tennessee State University with a Bachelor of Science Degree in Biological Sciences. He has twenty-six year experience in water and wastewater treatment plant operations and maintenance. Mr. Tucker holds a State of Tennessee Grade IV Operator's Certification in both water and wastewater treatment. The Operations division is responsible for the operation and maintenance of all water and wastewater treatment facilities, all associated pumping stations and reservoirs, Laboratory Services and Security. He joined the Department in 1987 as an Assistant Plant Manager and has progressed to his present position. He is a member of the Water Environmental Federation and the American Water Works Association

CYRUS Q. TOOSI, P.E., Assistant Director (Engineering), graduated from the University of Texas at Austin, in 1988, with a Bachelor of Science Degree in Civil Engineering. Mr. Toosi held a position with the City of Houston for two years prior to coming to Nashville. In 1990 he joined the Department as a hydraulic modeler, and as a flow monitoring, and planning specialist. He has since advanced to his present position. He has twenty years of experience in the engineering of water and wastewater system. He has created MWS' Master Water Growth Plan, Asset Management Program, and Water Infrastructure Rehabilitation Program. He also currently serves as the Chief Engineer for the Department and also oversees the Overflow Abatement. He holds a Professional Engineering License in the State of Tennessee and is a member of the American Water Works Association and Water Environment Federation

HAL BALTHROP, P.E., Assistant Director (Repair and Maintenance of Distribution and Collection Systems), holds a Bachelor of Science Degree in Civil Engineering from Tennessee

Technological University. He is a licensed Professional Engineer and the Department's State Licensed Collection System Manager and Water Distribution Manager. Mr. Balthrop also serves on the Tennessee Board of Architectural and Engineering Examiners, serves as State Chair of the Tennessee Water and Wastewater Agency Response Network, serves as Chair of the KY/TN AWWA Water Utility Committee on Legislative Issues and is a member of WEF, AWWA, TWWA, and TAUD.

MARTHA SEGAL, Assistant Director (Customer Services & Information Services), graduated from Old Dominion University with a Bachelor of Science in Business Administration Degree and a Master of Business Administration Degree. She worked with the Department of Utilities in Norfolk, Virginia for 14 years prior to being recruited to Metro Water Services in 2000. She served for many years on the AWWA Virginia Section Customer Service Committee. She is a member of the American Water Works Association Board of Directors serving as a Director At Large. She is also a member of the DMIC (Diversity & Member Inclusion Committee) for AWWA. She is a Past Chair of the KY/TN Section AWWA, and currently serves as a member of the Diversity Committee and the Water for People committee.

At the end of Fiscal Year 2013, the Department employed 618 persons. Employees of the Department are members of one of these pension plans:

# Metropolitan Employees' Benefit Trust Fund

Established in 1963, the Metropolitan Employees' Benefit Trust Fund covers substantially all employees who are not members of any other plan and is used to account for Divisions A and B of the Metro Plan. Division B of the Metro Plan is the only plan open to new members. This fund receives contributions from both employees and from the Government. Under the administrative responsibility of the Employee Benefit Board, this fund provides for the accumulation of assets for the payment of disability and retirement benefits for employees covered under this plan.

# Davidson County Employees' Retirement Fund

The Davidson County Employees' Retirement Fund covers certain employees of the former Davidson County and was closed to new members in 1963. Benefits are funded by contributions from the Government.

# Closed City Plan Fund

The Civil Service Employees' Pension Fund covers certain employees of the former City of Nashville and was closed to new members in 1963. Benefits are funded by contributions from the Government.

# **Rate Setting Process**

The Charter of the Metropolitan Government provides that the Metropolitan Mayor and the Metropolitan Council have the authority and are directed to establish the rates for water and sewerage services and to provide methods of changes in such rates. Acting in accordance with this authority, the Council adopted Ordinance BL 2009-407, which beginning May 1, 2009, implemented a three-year plan of increases for both water and wastewater rates. The water rate increases were 5%, each beginning on the following dates, May 1, 2009, May 1, 2010, and May 1, 2011, and the wastewater rate increases were 9%, 8%, and 7% on those same dates.

On December 7, 2010, the Metropolitan Council adopted Ordinance BL 2010-790 imposing a 10% sewer surcharge in lieu of the surcharge that had previously been imposed to secure the payment of the TLDA Loans. Heretofore, the sewer surcharge had not been included as part of Revenues, and such funds were not available to pay System operating expenses or System debt service (other than the TLDA Loans). From the date of issuance of the Series 2010 Bonds and the prepayment of the TLDA Loans, the

sewer surcharge will be included in Revenues and will be available for the payment of System operating expenses and debt service, including the Series 2010 Bonds.

Any change in the water and sewerage service rates established under the above ordinances must be adopted by the Metropolitan Council by ordinance. As stated in Section 3.05 of the Charter of the Metropolitan Government of Nashville and Davidson County "No ordinance shall become effective unless it shall have passed by a majority vote on 3 different days, on the final passage of which it shall have received a majority vote of all the members to which the council is entitled and until it shall have been signed by the Metropolitan County Mayor or become a law without his signature...."

An ordinance will become law without the signature of the Metropolitan Mayor if the Mayor fails to approve or disapprove the ordinance and does not return it to the Council at or prior to the next regular meeting of the Council occurring 10 days or more after the ordinance is delivered to the Mayor. If the Mayor vetoes the ordinance, it will become law if subsequently adopted by a two-thirds vote of all the members of the Council to which it is entitled.

Under the Charter of the Metropolitan Government, the Mayor is obligated to submit an operating budget to the Council no later than May 1<sup>st</sup> of each year. Before the beginning of each Fiscal Year, and in no event later than June 30<sup>th</sup>, the Metropolitan Council is obligated to adopt a budget, which must provide for all expenditures required by law or the Charter and for the payment of all debt service requirements for the ensuing year and a tax rate to fully fund the budget. If the Council fails to adopt a budget, the budget submitted by the Mayor becomes law and the Council must adopt a tax rate to fund that budget.

Pursuant to the Resolution, before the beginning of each Fiscal Year, the Metropolitan Government is obligated to fix or maintain rates for water and sewerage service so as to produce Revenues at least equal to 110% of the Operating Expenses for the Department budgeted for the ensuing Fiscal Year plus the aggregate of the Debt Service (being the amount of payments due during such ensuing year on the Bonds issued and outstanding pursuant to the Resolution).

# **Current Rates and Charges**

Monthly service charges for water and sewerage services are generally based, in each case, upon a rate schedule consisting of a minimum charge and a quantity charge. The minimum charges vary according to meter size and account class, i.e. residential, small commercial, intermediate commercial and large commercial/industrial. The quantity charge is dependent on account class.

# **Current Water Rates**

Water revenues from the Department's customers include a fixed minimum charge per customer connection and a quantity charge per 100 cubic feet (cf) based upon the meter size and number of connections. The quantity charge is applied to all consumption in excess of 200 cf per month.

# WATER AND SEWERAGE RATE SCHEDULE BY CUSTOMER CLASS

Monthly rates for water sold are based on meter measurement.

Monthly sewerage service charges for the use of the public sanitary sewerage system are set by water consumption as determined by meter measurement.

Minimum charges per month are based on size of meter and customer class.

# **CLASS DETERMINATION**

CLASS
Residential
Small Commercial and Industrial
Intermediate Commercial and Industrial
Large Commercial and Industrial

ANTICIPATED OR HISTORICAL USAGE
Up to two housing units on a common meter
Up to 1,600 cubic feet per month
1,600 to 200,000 cubic feet per month
Over 200,000 cubic feet per month

# WATER AND SEWER CHARGES AND RATES

Minimum Charges per Month (Including 200 Cubic Feet Usage)

In addition to the above rates, an additional charge of 10% of the sewerage charge is authorized to fund water and sewerage system operations, capital improvements and debt obligations. A 9.25% state and local sales tax is added to all water charges.

As a result of the passage of Ordinance BL 2009-407, beginning on May 1, 2011 the following rates came into effect.

	WATER									SEWER							
Meter				Small	Inter	mediate		Large				Small		Intermediate		Large	
Size	Res	<u>sidential</u>	Co	mmercial	Com	mercial	Co	<u>ommercial</u>	Residential		<b>Commercial</b>		<b>Commercial</b>		<b>Commercial</b>		
5/8''	\$	3.13	\$	3.98	\$	13.85	\$	597.23	\$	7.62	\$	8.51	\$	27.89	\$	1,076.37	
3/4"		10.62		11.32		19.64		603.69		21.63		24.22		39.55		1,088.01	
1"		12.77		13.63		21.51		605.80		26.05		29.17		43.33		1,091.79	
1 1/2"		18.77		20.03		26.71		611.60		38.29		42.89		53.81		1,102.25	
2''		25.29		26.97		32.63		618.22		51.57		57.75		65.73		1,114.18	
3"		33.38		35.61		40.84		624.04		68.04		76.21		82.26		1,124.65	
4''		54.41		58.03		64.65		650.65		110.88		124.18		130.22		1,172.65	
6''		85.42		91.12		99.81		689.96		174.12		195.01		201.05		1,243.48	
8''		133.59		142.50		155.38		755.41		272.29		304.96		312.96		1,361.43	
10"		133.59		142.50		155.38		755.41		272.29		304.96		312.96		1,361.43	
		Water u	sage (	charges per	100 Ct	ıbic Feet			Sewer usage charges per 100 Cubic Feet								
		(For	usag	e over 200	Cubic 1	Feet)					(Fo	r usage over	200 (	Cubic Feet)	)		
Rates	\$	2.33	\$	2.48	\$	2.14	\$	1.81	\$	4.74	\$	5.30	\$	4.32	\$	3.26	

#### **Billing and Collection Procedures**

With certain limited exceptions, the Department is required to charge for all water and sewerage services provided by it and consumed by, or, in the case of sewerage services, made available to each customer. Charges for water and sewerage services are generally based on metered measurement of water consumption. During Fiscal Year 2011, the Department read meters and rendered bills to customers monthly. The charges for water and sewerage services are included in a single, combined bill in terms of a "net billing," which is the charge calculated at established rates, and a "gross billing," which is the current net billing increased by 5% or by \$2.50, whichever is greater. This addition to the net billing is a form of penalty for the customer's failure to promptly pay the monthly bill for services. The gross billing amount becomes applicable 20 days after the billing is mailed to the customer. If a customer fails to pay a bill, a delinquency notice is included in the subsequent month's bill. If the customer fails to pay the bill for a second time, a representative of the department notifies the customer, pursuant to Tennessee Code Annotated § 65-32-104, that service will be discontinued if payment is not received in 5 days. If the customer does not pay the delinquent account within 5 days following the visit, the account is subject to immediate discontinuation of water and sewer service. To have service restored the customer must then pay the total delinquent amount plus a reconnection fee. If the Department is unable to collect the amount owed, the account is then turned over to a commercial collection agency.

The foregoing billing and collection procedures have resulted in the collection of approximately 98.79% of all amounts billed during the past five Fiscal Years. In Fiscal Years 2010, arrears from "Wholesale Customers" were added to the bad debt expense, because these charges were in dispute at that time. In Fiscal Year 2013, all contracts are in place or being billed at the agreed upon rate. All arrears have been collected or an agreed upon payment plan is in place.

#### **Wholesale Customers**

The Department provides sewage treatment services for the Cities of Brentwood, Goodlettsville, Millersville, Belle Meade, Lavergne, Ridgetop, Mount Juliet, Hendersonville Utility District, Old Hickory Utility District, and White House Utility District (the "Wholesale Sewer Customers"), pursuant to contracts between the Department and each of the Wholesale Sewer Customers. Older contracts with all of the Wholesale Sewer Customers except Belle Meade have been recently replaced, with the net effect of an increase in revenue from \$6 million to \$11 million. Under the wholesale contracts, the Department is obligated to treat sewage (subject to volume limitations) from the Wholesale Sewer Customers, and the Wholesale Sewer Customers are required to pay a volumetric rate for sewage delivered to the Department. Capital costs incurred by the Department to maintain capacity for the Wholesale Sewer Customers are recoverable under the contracts. None of the Wholesale Sewer Customers has ready access to other sewage treatment facilities.

Wholesale Sewer Customer flows were approximately 17% of total treated flows for Fiscal Year 2013.

# **Operations and Maintenance**

The Department has implemented operation and maintenance procedures with respect to the System and has undertaken several programs to upgrade performance, including a water quality testing program. Water quality within the water treatment facilities is tested on site on an hourly basis. Additional testing is conducted at a central laboratory maintained by the Department and certified by the State of Tennessee. Water discharged from the plants into the distribution system is monitored in accordance with the Federal Safe Drinking Water Act (42 U. S. C. 300f et seq.). Water discharged from the three wastewater treatment plants is tested to ensure compliance with the National Pollutant Discharge Elimination System as administered by the United States Environmental Protection Agency and the Tennessee Department of Environment and Conservation.

The Department performs regular maintenance and repair of equipment with outside contractors performing major repairs. To facilitate maintenance and repairs, the Department has established several inspection programs for the different areas of operation. Inspection programs include pumping station inspection, cross-connection protection testing, smoke-testing for collection system integrity, water leak detection, fire hydrant testing and valve testing programs. Vans are equipped with closed circuit television cameras that can be maneuvered through the sewer mains to inspect the sewer system.

Comprehensive training programs have been developed for employees, from unskilled to supervisory and management positions, covering many aspects of the operation and maintenance of the Systems. Although participation in the programs is not mandatory, employees who wish to be promoted to a higher job classification must demonstrate that they have the knowledge and skills that such programs provide.

# **Environmental Regulation**

The Federal Water Pollution Control Act of 1972 ("FWPCA"), as amended by the Clean Water Act of 1977, and the Water Quality Act of 1987 (collectively, the "CWA"), provides for the restoration and maintenance of the chemical, physical and biological integrity of the nation's waters. To achieve that end, the FWPCA established the National Pollution Discharge Elimination System ("NPDES"), a permit system administered by the US Environmental Protection Agency ("EPA") in conjunction with the states. The EPA has delegated the NPDES program for Tennessee to the Tennessee Department of Environment and Conservation ("TDEC"). The Tennessee General Assembly enacted the Tennessee Water Quality Control Act of 1977 to obtain the primary objectives of the CWA and to qualify for full participation in the NPDES program established under Section 402 of the FWPCA. Pursuant to the authority granted to it, the Tennessee Water Quality Control Board has enacted regulations consistent with the CWA.

In 1990, TDEC issued Order 88-3364 (the "1990 Order") as a result of violations by the Metropolitan government of the Tennessee CWA from January 1987 through June 1989. The 1990 Order was, among other things, a result of the discharge of improperly treated wastewater into the waterways by the Metropolitan Government's collection system and various wastewater treatment plants, leading to pollution in violation of the CWA. The 1990 Order also stated that the Metropolitan Government's failure to comply with certain agreed upon orders entered by the Tennessee Water Quality Control Board in 1985 and 1987 was also a basis for the 1990 Order.

The 1990 Order identified specific problems regarding the Metropolitan Government's collection system and wastewater treatment, and required the Metropolitan Government to correct them. In response, the Department developed a detailed program, referred to as the "Overflow Abatement Program" ("OAP"), for making system improvements to correct the problems identified in the 1990 Order. This program was approved by the TDEC. Although the Department substantially complied with the 1990 Order, it was not in full compliance with the CWA as of 1999.

On September 17, 1999, the TDEC issued Order 99-0390 (the "1999 Order") replacing the 1990 Order and citing the Metropolitan Government in violation of state law. Effective July 1, 2001, the Metropolitan Government was to immediately not permit or allow any overflows of bypasses from its combined sewer system (wastewater and storm water) during dry weather to any waters of the State, nor was it to allow any discharge from the sanitary sewerage system to any tributary of the Cumberland River. The current flow limits that the tie-in points from all contributing satellite sewage systems were to be maintained.

The Metropolitan Government has substantially addressed the issues raised in the 1999 Order and continues to make capital improvements to its Sewer System in response thereto. TDEC has not assessed monetary penalties against the Metropolitan Government for failing to meet a schedule compliance date, and the Metropolitan Government is currently in compliance with the requirement of the 1999 Order.

# **EPA Consent Decree**

In December 2005, the Department received an inquiry from the U.S. Environmental Protection Agency's Region IV (USEPA) headquarters. This inquiry requested certain documents and records pertaining to the Department's Operations, Capital Plan, and Stormwater Management. The Department's response was submitted in January 2006. The Department , the State of Tennessee Department of Environment and Conservation (TDEC), and USEPA agreed on a recommended consent decree to address and correct deficiencies within the Department's sewer system that have caused violations of the Clean Water Act (CWA). The consent decree originally required that MWS fully develop, by March 12, 2011, a Corrective Action Plan/Engineering Report (CAP/ER) for its sanitary sewer system and a Long Term Control Plan (LTCP) for its combined sewer system to achieve the goals of the CWA. Upon submittal and approval of the plans, MWS was originally obligated to complete the work as developed by the plans in 9 years.

On May 14, 2010, The Metropolitan Government petitioned the USEPA and TDEC for a 6 month time extension for the delivery of both plans and the 2 years for the final compliance with the Consent Decree based on the flood of May 2010. The USEPA and TDEC granted the requested time extension to the Department. Both the CAP/ER and LTCP were submitted on time based on the time extension to EPA and TDEC on September of 2011. No formal approval has been returned to MWS by either regulatory agency at this point. There have been some discussions of potential changes with respect to the LTCP but not anything that would be considered drastic or material to what was submitted. The deadline for final compliance of the Consent Decree is eleven years after final formal approval of the two plans.

Among other requirements, the Consent Decree will require capital expenditures to the System in a total amount between \$1.0 billion and \$1.5 billion. See "The Water and Sewer Capital Improvement Plan," which follow. Failure to comply with the Consent Decree and meet future established deadlines

could result in penalties up to \$3,000 per incident, and up to \$5,000 per day for failure to implement work in a timely manner.

The Department has thus far been successful in meeting all the deadlines established by the Consent Decree, and is currently in compliance with the Decree in all respects.

#### Payments in Lieu of Taxes, the Local Cost Allocation Plan, and Shared Government Services

Tennessee law, Tennessee Code Annotated 7-34-115(a)(9), provides that a municipality may require a municipally owned utility to make payments in lieu of ad valorem property taxes, for which the utility is exempt as a governmental entity, in an amount not to exceed the taxes payable on privately owned property of a similar nature. This payment is intended to help reimburse the municipality for the municipal services and support provided to the public works. In 1996, the Metropolitan Council adopted Substitute Resolution Number R96-177, which requires the Department to make an annual payment to the Metropolitan Government of \$4,000,000. This represents a payment in lieu of ad valorem taxes. This payment, made in monthly installments, is made after payments of debt service on the Prior Bonds and the Series 2010 Bonds.

The Local Cost Allocation Plan (LOCAP) for the Metropolitan Government is a method by which central service costs are distributed across the Metro departments. In Fiscal Years 2012 and 2013, the Department was charged \$4,263,000 and \$4,924,100 respectively. In Fiscal Year 2014 this plan will cost the Department \$5,473,900. The Metropolitan Government charges the Department for additional Shared Government Services such as Fleet Management, Information Systems, Legal Fees, Insurance, and Property Services. These charges totaled \$6.3 million in Fiscal Year 2013, and in Fiscal Year 2014 Shared Government Services charges will be approximately the same.

Payments in Lieu of Taxes, the Local Cost Allocation Plan payments, as well as all Shared Services charges have been included in the historical and forecasted Expenses of the Department in the Forecast Statement.

# THE WATER AND SEWER SYSTEM IMPROVEMENT PLAN

#### The Water System

Beginning in 2002, the Metropolitan Government updated its Master Water Improvement Plan which sets out projected water needs due to growth for the service area through the year 2025. Population forecasting and computer modeling of the water distribution system has been done to update the Master Water Improvement Plan through the year 2030. The next update is scheduled for 2016.

Improvements to the water distribution system have been identified to supply the increased water demand due to population growth as well as during times of heavy demand (i.e. drought conditions). Specific projects for this year include the Old Hickory Water Transmission Main project and the Swiss / Kinhawk Water Tanks Feed Reconfiguration project. The Old Hickory Water Line project includes the construction of 13,000 feet of 16 to 24 inch water main and a new water pumping station at a projected cost of \$5M. This project will allow the former Old Hickory Utility District to be served from existing Metro Water Services infrastructure and the abandonment of the Old Hickory Utility District water treatment plant. The Swiss / Kinhawk Water Tanks Feed Reconfiguration project includes the construction of 3,900 feet of 16 inch water main. This project will improve water age and improve pumping efficiency for the pressure zone at a cost of \$1.5M.

The Water Infrastructure Rehabilitation (WIR) program provides for the rehabilitation and / or replacement of old water distribution infrastructure. The 12 South Phase 1 WIR project

will include installation of 13,000 feet of 8 inch water main at a cost of \$2.5M. The existing water mains are constructed of old unlined cast iron and galvanized pipe. The Elliston Place / Church Street WIR project will replace 3,000 feet of old unlined cast iron pipe with new 12 inch lined ductile iron pipe at a cost of \$1.5M. The completion of these projects will improve fire flows in the area and improve the delivery of water in the distribution system.

# The Sewer System

The Overflow Abatement Program continues with the completion of projects identified prior to the Consent Decree and its requirements for the Corrective Action Plan / Engineering Report (CAP/ER) and Long Term Control Plan (LTCP). These projects were improvements to reduce Separated Sewer Overflows, with the completion of the replacement for the aged Whites Creek Pumping Station. This new facility provides 48 MGD wet weather flow capacity and 16 MGD dry weather flow capacity at a cost of approximately \$20M. Construction has also been completed for the Optimization of the Whites Creek Treatment Plant, which has increased its peak flow capacity to 120 MGD and converted the Plant to Ultraviolet light disinfection, at a cost of \$5.4M.

With the submittal of the completed CAP/ER & the LTCP studies to EPA and TDEC in September 2011, we now have a full picture of the magnitude of the Separated Sewer and Combined Sewer program projects. A schedule has been developed to pursue those projects to meet the compliance date of the Consent Decree, currently at 11 years following the approval of the submitted plans by EPA & TDEC. Metro Water Services continues to meet with EPA and TDEC, responding to their questions and concerns. The approvals of the CAP/ER and LTCP have not yet been received, and the Consent Decree provides for additional time for completion if the approvals are not made in a timely manner. Projects include improvements to pumping stations and force mains, construction of additional equalization basins, new trunk sewers to increase capacity and the rehabilitation of the collection system to reduce inflow and infiltration during wet weather, and the overall Consent Decree program is anticipated to cost \$1B - \$1.5B.

Two early start projects from the Program were designed and construction has been completed in order to take advantage of Build America Bond funding. For the Combined Sewer System, a project to increase the volume of the existing equalization basin at Driftwood by 3 MG for a total of 8 MG has been completed at a construction cost of \$1.9M.For the Separated Sewer System, a project has been completed which provided an additional 11 MG of wet weather equalization and improved pumping capacity at the Dodson Chapel for a construction cost of \$13.5M.. Both of these projects were completed prior to December 15, 2013, to satisfy the BAB requirements. These projects were intended to demonstrate our commitment to timely correction of overflows to the Environmental Protection Agency and the Tennessee Department of Environment and Conservation.

Facility work for the correction of overflows in the separated sewer system is underway. The design of the West Park Equalization facility, Phases 2 & 3, was initiated in late Spring 2012 and continued through 2013. The now unified project will provide at least 20 MG of additional wet weather system equalization storage to augment the existing 10MG of storage at this site. Design of the project is anticipated to be completed in 2014 and bid for construction during that year. The current construction cost for this work is approximately \$23M. The Mill Creek – Opryland Equalization Facility – Phase 3 design was completed in 2013 and Construction is anticipated to begin in early 2014. This project adds 19 MG of wet weather system equalization storage to the existing 15 MG of storage at this location.

Sewer System Rehabilitation continues for the elimination of Inflow and Infiltration from the separated sanitary sewer system. Bids were received for the rehabilitation of the sanitary sewers in the Lakewood area, combined with improvements to the water distribution system and storm water system improvements, at an overall bid of \$10.3M. The sewer work represents approximately \$3.7M of the overall bid cost. The Lakewood project construction will begin in

early 2014. A project in the Whites Creek area, which was bid and construction completed in 2013 at a cost of \$0.7M, corrected primarily structural defects in that portion of the separate sewer system. Design services for rehabilitation and conveyance projects identified in the CAP/ER were awarded in 2013, including work in the Joelton, Cowan, Shelby, Highway 100 & Tyne, and Dodson Chapel areas. In addition, the design of an Annual Rehabilitation project to address site specific wet weather issues in areas not included in the CAP/ER projects was also begun.

The following table depicts the proposed spending for capital improvements to be undertaken by the Department during the Fiscal Years Ending June 30, 2014 through 2017. Capital projects during the forecast period will be funded from the revenues of the Department, proceeds from Commercial Paper, issuance of new revenue bonds, or a combination of these. The plan as shown assumes additional funding will be available from: an increase in water and sewer rates thus increasing the amount of operating revenues available to the Department and/or issuance of new revenue bonds, with the resultant change to debt service requirements.

# Water and Sewer Capital Improvement Plan

	2014	2014 2015		2016 2017		2018	тот	AL
Consent Decree Program								,
Program Management and Water Quality	10,000,000		13,000,000	15,000,000	17,000,000	17,000,000	72,0	000,000
Combined Sewer Improvements	86,400,000		53,300,000	94,200,000	42,800,000	121,200,000	397,9	000,000
Sanitary Sewer Rehabilitation	2,200,000		8,800,000	24,100,000	91,000,000	29,700,000	155,8	300,000
Total Consent Decree Program	\$ 98,600,000	\$	75,100,000	\$ 133,300,000	\$ 150,800,000	\$ 167,900,000	\$ 625,7	700,000
Other:								-
Water Distribution System Improvements	28,567,600		15,689,000	24,495,800	23,925,800	20,774,200	113,4	52,400
Water Pump Station Improvements	5,050,800		2,464,800	2,009,400	2,094,000	2,230,200	13,8	349,200
Water Plant Improvements	11,300,000		29,275,000	6,850,000	6,525,000	19,675,000	73,6	25,000
Water Reservoir Improvements	6,560,000		3,010,000	3,010,000	3,455,000	3,605,000	19,6	340,000
Development Assistance	7,694,000		10,085,000	7,135,000	7,060,000	6,800,000	38,7	74,000
Customer Services / Information Services	3,888,000		2,005,000	2,635,000	775,000	4,414,000	13,7	17,000
Vehicles and Equipment	3,494,000		3,671,000	3,755,000	3,222,000	3,500,000	17,6	342,000
Wastewater Collection System Improvements	9,478,400		2,726,000	2,047,200	2,167,200	2,132,800	18,5	51,600
Wastewater Plant Improvements	21,375,000		13,577,000	17,045,000	23,534,000	33,562,000	109,0	93,000
Wastewater Pump Station Improvements	3,367,200		1,643,200	1,339,600	1,396,000	1,486,800	9,2	232,800
Other	4,100,000		3,850,000	3,850,000	3,900,000	3,500,000	19,2	200,000
Total Other Capital Projects	\$ 104,875,000	\$	87,996,000	\$ 74,172,000	\$ 78,054,000	\$ 101,680,000	\$ 446,7	77,000
								-
TOTAL	\$ 203,475,000	\$	163,096,000	\$ 207,472,000	\$ 228,854,000	\$ 269,580,000	1,072,4	77,000
Sources of Funds							_	-
Extension and Replacement Fund	10,300,000		10,609,000	10,927,300	11,255,100	11,592,700		84,100
Existing Bond Fund	125,007,700							007,700
Proposed Revenue Bond Proceeds			150,000,000	-	210,000,000	-		000,000
Water Impact Fees	1,000,000		1,000,000	1,000,000	1,000,000	1,000,000		000,000
Sewer Impact Fees	1,000,000		1,000,000	1,000,000	1,000,000	1,000,000		000,000
Commercial Paper Program Other (Grants)	66,167,300		487,000	194,544,700	5,598,900	255,987,300	522,7	'85,200 -
TOTAL	\$ 203,475,000	\$	163,096,000	\$ 207,472,000	\$ 228,854,000	\$ 269,580,000	\$ 1,072,4	77,000