# **Metro Nashville and Davidson County**

# Equal Business Opportunity Program Good Faith Efforts



### **Overview of Presentation**

- Purpose
- II. Discussion of Good Faith Efforts
- III. BAO's Assessment of M/WBE Utilization
- IV. Samples of Approved & Denied GFEs
- V. Appealing a Final Determination



# Metro's EBO Program

- Governed by an ordinance amending Title 4 of the Metropolitan Code to expand and update the existing procurement nondiscrimination program, originally established by legislation in 2008. Bill BL2018-1419
- Purpose is to promote full and equal business opportunities for all persons doing business with the Metropolitan Government by increasing the purchase of goods and services from minority-owned and women-owned businesses.
- Metro establishes subcontracting goals on contracts as a way to increase participation of M/WBEs.
- Contract goals are based on divisibility of the work required in the solicitation and the relevant market availability of certified M/WBEs to perform the work.
- Goals are not quotas. The standard for compliance is meeting the established goals and demonstrating and documenting Good Faith Efforts.

### What are Good Faith Efforts?

Means the voluntary actions of a Participant undertaken in good faith to ensure that it does not discriminate in its contracting practices and to explain any failure to meet either an Annual Aspirational Goal or a contract/project Goal set in accordance with this legislation.



#### **Good Faith Efforts: Pre-Award**

#### **Elements include:**

- Attendance at pre-offer meeting
- Outreach and Advertisement
- Access and Point-of-Contact
- Notice and Solicitation
- Work Designations and Explanations



Metro may consider other factors or types of relevant efforts in appropriate cases.



# **Good Faith Efforts**

- Good Faith Efforts are a <u>REQUIREMENT</u> to be demonstrated by a successful bidder/offeror on a goal oriented contract.
- If the submitted M/WBE subcontracting participation is less than the advertised contract goal(s), the bidder/offeror MUST submit Good Faith Effort Summary Sheets demonstrating their Good Faith Efforts with their bid.

Evidence of a genuine attempt to meet the contract goal!

## Tips to Increase M/WBE Goal Attainment

- Use Metro and B2GNow's M/WBE Directory to find firms
- Establish relationships with M/WBEs in advance
- Go back to subcontractors that you've done business with in the past and ask them to bid
- Advertise opportunities
- Directly solicit to M/WBEs in a timely manner
- Subdivide the work
- Provide relevant bidding/contract information to M/WBE firms

#### **Attendance**

Attend pre-bid/pre-proposal meetings. If necessary, use meeting as an opportunity to voice any concerns about contract goal(s).

BuildRelationships

Clarity on technical

& procurement aspects

of the solicitation



#### Follow up

Follow-up with M/WBEs attending the pre-bid/pre-proposal meetings to discuss subcontracting opportunities. Contact M/WBEs in Metro's and the B2GNow online directory.

#### Small, Minority, and Woman Owned Business Lists and Forms

Below are instructions for generating a list of approved Small, Minority, Woman, and Service Disabled Veteran Owned Businesses that are registered with Metro.

If you are aware of other businesses that you believe meet our Small Business Eligibility Standards A, or who are approved as a Small, Minority, or Woman Owned Business L that do not appear on a generated list, you may still pursue partnership with them, but their status must be approved by Metro prior to the opening of your response. If you have any questions regarding Small Business Status Confirmation Process, please contact the Business Assistance Office at 615-880-2814.

#### How to run an approved list -

Please note that Metro provides the detail contained in any generated list as a service to offerors who desire assistance in locating potential subcontractors and suppliers, however, proposers are responsible for making contact with any vendors that are being considered for subcontract opportunities to ascertain said vendor's experience, capabilities, or capacity to perform. Additionally, offerors are responsible for ensuring that the approved status of these vendors is still valid at the time any solicitation response is submitted to Metro.

Search the Metropolitan Government of Nashville & Davidson County Directories by entering search criteria and clicking Search. You must select at least one certification type. You can also search by a variety of other fields which are listed below.

Search results may be downloaded by clicking the "Download Search Results" button after your search results are displayed. To download the full Certification Directory do not enter search criteria, scroll to the bottom of the page and click the "Download Entire Directory" button.

#### Importan

- The DBE/SBE directory is solely for the purpose of identifying those DBE/SBEs that are certified in the State of Tennessee. It is not intended to represent a listing of DBE/SBEs determed eligible to participate on contracts, or to indicate that such DBE/SBEs satisfy any requirements which may affect DBE/SBEs ability to work on contracts.
- Please note that in accordance with 49 CFR Part §26.73 the issue of whether a firm performs a Commercially Useful
  Function (CUF) is not reviewed at the time of certification, DBE firms must be certified with the appropriate NAICS
  and description. In order for the prime to receive credit for DBE participation toward the assigned contract goal, the
  DBE must be performing a CUF in accordance with 49 CFR Part §26.55.

A 'Search by Commodity Code' is provided below, and you may include commodity codes in a download of your search results.

#### Search by Certification Type

Certifications

- ☑ Disadvantaged Business Enterprise (DBE)
- ✓ LGBT Business Enterprise (LGBTBE)
- ✓ Minority Business Enterprise (MBE)
- ☑ Service-Disabled Veteran Business Enterprise (SDVBE)
- ✓ Small Business Enterprise (SBE)
- ✓ Women Business Enterprise (WBE)



#### **Outreach**

Conduct outreach with minority and women based organizations before solicitation due date.





- Tri-State Minority Supplier Development Council
- Black and Hispanic Chamber of Commerce
- National Association of Women Business Owners (NAWBO)
  John Cooper, Mayor
  EBO



### **Dividing the Contract**

Identify and designate work to be performed by M/WBEs that increase likelihood of meeting goal.



Who is pouring the concrete?

Who is supplying the building material?





#### **Sufficient Information About Contract**

A knowledgeable point of contact available to M/WBEs. Provide contact's name, telephone, e-mail, office address.





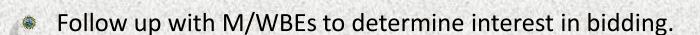
Provide interested M/WBEs access to plans, scope of work, and requirements of contract.

#### **Notice and Solicitation**

Provide M/WBEs with written notice via e-mail, certified mail, fax or other documented contact regarding subcontracting opportunities.

Solicit M/WBEs no less than

7 business days before offer submission.





#### Negotiate

Negotiate in good faith with interested M/WBEs, and not rejecting M/WBEs as unqualified without sound reasons based on a thorough investigation of their capabilities.





#### **Explanation**

Providing a written explanation for rejection of any potential subcontractor or vendor to the bidder, including the name of the firm awarded the subcontract or supply agreement.

#### **Assistance**

- Providing reasonable assistance to M/WBEs in need of equipment, supplies, bonding, letters of credit and/or insurance.
  - Avoid unnecessary insurance
  - Avoid coupling bid bonds with retainage
- Providing reasonable technical assistance



# M/WBE Forms



### M/WBE Utilization & Schedule Forms

- Captures the M/WBE participation that the bidder/offeror commits to achieve for the contract.
- Helps BAO determine whether the bidder/offeror has a plan to actually meet the goal.
- The M/WBE Utilization form is submitted at the time of bid.

# M/WBE Utilization Form

Statement fo M/WBE Utilization												
			tatement i	O IVI/ VVBE O	1							
Proposer's/Firm's Name						Proposer's Phone #:						
Solicitation Title:						Proposer's Email Addre	255:					
Solicitation #			Total Bid Amount:									
EBO Goal (%): MBE % WBE %						EBO Goal Met? (Y/N)						
The following MWBE* subcontractor(s)/supplier(s) will be utilized for the performance of this project:												
						Code #		MBE/WBE	Percent			
	MBE/WBE Firm Name	MBE/WBE Firm Address	Phone/E-Mail	Certificate Type	Group Type	UNSPS/NAICS	Description of Work	Dollars (\$)	of Total Contract			
1				Select _	Select_							
2				Select -	Select_							
3				Select -	Select_							
4				Select -	Select -							
5				Select -	Select -							
6				Select	Select -							
7				Select -	Select •							
				_			TOTAL					
I am the duly authorized representative and certify the facts and representations contained in this form and supporting documents are true and correct.												
								Date				
MANAGE												
*Note: MWBC is defined as business enterprise maintaining a significant business prescience in the Program Area & performing a commercial useful function that is owned by one or more of the following: (1) African Americans (2) Notive Americans, (3) Hispanic Americans, (4) Asian Americans, and (5) Other Fernale.  For Internal Office Use ONLY												
Has Prime Complied with EBO Goal?  If No, Good Faith Efforts Met?												
BAO Representative:  Date:												
Total WB	E Subcontracting E Subcontracting E/WBE Participation:	% %	sss				_					



# M/WBE Utilization Schedule Form

CC					M/WBE Utilization Schedule	
18			Status as of:	12-Aug		
			Project Name:	Nolensville Pike Ro	oad Paving & Drainage Design	
			RFQ#:	999999		
AND DAVIDSON			Company Name:	Watson Engineerin		
Month	Total	Frye Surveying	JR Shire, Inc.	Carr & Associates	Burt Engineering	
Jan-20	\$31,000	\$8,000	\$9,000	\$8,000	\$6,000	
Feb-20	\$29,500	\$1,500	\$12,000	\$12,000	\$4,000	
Mar-20	\$41,000	\$4,000	\$12,000	\$15,000	\$10,000	
Apr-20	\$23,000	\$3,000	\$8,000	\$8,000	\$4,000	
May-20	\$35,000	\$15,000	\$8,000	\$8,000	\$4,000	
Jun-20	\$16,000	\$0	\$0	\$12,000	\$4,000	
Jul-20	\$3,000	\$0	\$0	\$0	\$3,000	
Total Dollar Value	\$178,500	\$31,500	\$49,000	\$63,000	\$35,000	
Total %	100%	17.64%	27.45%	35.29%	19.60%	



# **Assessing Your Utilization**



# Achievement of the M/WBE Goals

- MBE and WBE goals are separate subcontracting goals to be met individually.
- Any excess of the MBE or WBE Goal can not be used to meet a deficient MBE or WBE goal.
- The total dollar value of the contract may be counted toward the specified goal when the Prime Contractor demonstrates a commercially useful function(s) for each proposed Subcontractor. This includes the fees and commissions charged for professional services, legal counsel, manufactures, financial consultants, and insurance agents.
- The actual portion of MBE or WBE participation in a joint venture is counted toward the goal.

# M/WBE Directory

- Only Metro approved certified firms may be used to meet the MBE or WBE goal
- Visit BAO website at
   https://www.nashville.gov/Finance/Procurement/Business-Assistance-Office/SMWBE-Lists-and-Forms.aspx
   and click How to run an approved list
- Visit B2GNow website at https://nashville.diversitycomplia nce.com/ and click information for Vendors

Search the Metropolitan Government of Nashville & Davidson County Directories by entering search criteria and clicking Search. You must select at least one certification type. You can also search by a variety of other fields which are listed below.

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  DBE must be performing a CUF in accordance with 49 CFR Part §26.55.

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- ☑ Small Business Enterprise (SBE)
- ✓ Women Business Enterprise (WBE)





# Counting M/WBE Goal Credit



## Calculating Participation - Project 1

Goals: 15% MBE and 10% WBE

These are separate goals to be met individually!

Bidder's Proposed Participation Plan:

o MBE: 20%

o WBE: 10%

Does this plan meet the Goals?

YES



### Calculating Participation – Project 2

Goals: 25% MBE and 15% WBE

These are separate goals to be met individually!

Bidder's Proposed Participation Plan:

o MBE: 20%

o WBE: 20%

Only the WBE Goal is met.

 The overage in WBE CAN NOT be used for MBE goal calculation.

Does this plan meet the Goals?

NO EBO





# When do you demonstrate Good Faith Efforts?

## **BAO's Review of Good Faith Efforts**

- If the bidder/offeror's utilization provides for M/WBE participation less than the Contract Goal, offer must also submit:
  - Good Faith Efforts Summary Sheets
- Good Faith Efforts Summary Sheets are evaluated when a first ranked bidder <u>FAILS</u> to meet the established M/WBE subcontracting participation goal.
- BAO staff reviews all documents provided by the bidder/offeror with bid submission in making a Good Faith Efforts
   determination.
- Offers will be contacted by BAO <u>only</u> for clarification purposes, when necessary..

# Good Faith Efforts Summary Sheets

- Allows the bidder/offeror to document Good Faith Efforts to meet its M/WBE goal.
- Allows BAO to see how much effort the bidder/offeror put into finding M/WBE firms.
- Bidder/offeror must fill out every box.
- Bidder/offeror must sign document.

		SUMMA	RY SHEETS						
	THIS DOCUMENT MU				JBMITTED				
Pro	oiect Name and # [if applicable]:	ue With The Bid Sub	Project Descript						
	oper Hame and It in applicable).		Troject bescrip						
Co	mpany Name:	Date Submitted	te Submitted: Total C			ontract Value:			
٩d	dress:		Federal Tax ID#						
CO	ntact Person:	Email:	nail: Phone #			t:			
	GOOD F	AITH EFFORTS SU	MMARY SHEET C	HECKLIST					
1		Bidder Actio					Pass/Fail		
	Evidence of Justifiable Bid Rejection: If participation of specific MBE/WBEs was considered, the bidder did not reject MBE/WBEs as being unqualified without sound reasons based on a thorough investigation of their capabilities.								
	For each MBE/WBE firm contacte the above project. If additional s			duplicated	i.		d to		
	mpany Name/Address/Contact rson/Phone Number/Email	of middel main	If Bid(s) Rejectedwhy?			Provide detailed information.			
	It is hereby certified that the abov above project. We further certify our solicitation. Copies of all bids	that the above sta	atements are a tr	ue account	of all firm				
	above project. We further certify our solicitation. Copies of all bids	that the above sta and/or quotes wi	atements are a tr	ue account ble upon re	of a que:	Il firn	ll firms' respo		



# Evaluation and Assessment of GFE



#### **Evaluation and Assessment**

GFE are evaluated by the BAO on a case-by-case basis in making determination whether a bidder or contractor is in compliance with this program.

- Efforts employed by a bidder or contractor should be those that one could reasonably expect a bidder or contractor to make if bidder were actively and aggressively attempting to obtain M/WBE participation to meet the contract goal.
- A bidder/offeror's Good Faith Efforts must be demonstrated at bid submission
- Additional supporting documents or justifications cannot be submitted to the BAO for review or consideration after submission of bid.
- Contractors will be contacted by the BAO only for clarification purposes on a case-by-case basis.

# **Approved GFE**

#### **Approved Good Faith Efforts usually will consist of:**

- Completed Documents
- Evidence of Good Faith Efforts
- Supporting Documents



#### Sample 1 – Approved Good Faith Efforts

A Building Renovation project with an advertised M/WBE Goal 15% MBE & 5% WBE

- Prime's Offer: 10% MBE, 5% WBE
- Prime failed to meet the MBE goal by 5%. Prime meet the WBE goal of 5%
- Prime provided the following documentation with their bid for evaluation:
  - Statement of Interested
  - Statement of Bid/Price Quotations
  - Statement of M/WBE Utilization
  - Good Faith Summary Sheets with documentation of the following:
    - M/WBEs contacted and contact details
    - Dates of contact for fax/email notification and telephone call follow-ups
    - Results of contact with M/WBEs
    - Identified several work elements within the Scope of Work
    - M/WBEs work capabilities & relevant Scope of Work
  - Confirmation of advertisement with diverse chambers or publications

    John Cooper, Mayor



#### Sample 1 – Approved Good Faith Efforts

# Business Assistance Office evaluated documentation and verified details

- Vendor demonstrated Good Faith Efforts by providing documentation, which are as follows:
  - Attended pre-offer meeting
  - Identified and designated portions of the work to be performed by MWBEs to increase the likelihood of meeting the contract goals by soliciting bids in various scopes.
  - Notified a reasonable number of certified MWBEs.
  - Solicited MWBEs within a reasonable amount of time by providing written notification to MWBEs more than 7 business days before bid submission.
  - Provided documentation of advertisement



# **Failed GFE**

Bidders cannot demonstrate good faith efforts merely by stating any of the following:

- Not enough divisibility
- Contractor self-performing the work
- Not enough low M/WBE bids
- Running out of time
- Specialty nature of work



It is important to address Goal challenges at Metro's Pre-offer/Pre-proposal meetings and follow up with online discussion questions.

#### Sample 2 – Failed Good Faith Efforts

A Building Renovation project with an advertised M/WBE Goal 20% MBE & 15% WBE

- Prime's Offer: 10% MBE, 5% WBE
- Prime failed to meet the MBE goal by 10%. Prime failed to meet the WBE goal by 10%.
- Prime provided the following documentation with their bid for evaluation:
  - Statement of Interested
  - Statement of Bid/Price Quotations
  - Statement of M/WBE Utilization
  - Good Faith Summary Sheets with documentation of the following:
    - No Content; bidder/offeror only signed and dated the form.
    - Justification: bidder/offeror indicated that they will be self-performing most scopes of work. Offer stated the MBE & WBE quotes received for the remaining scopes did not meet the contract goals. bidder/offeror stated if awarded the contract, they will continue to search for M/WBE subcontractors and vendors to perform larger scopes of work.
    - Good Faith Efforts Summary Sheets: bidder/offeror indicated that the scopes of work are subdivided by UNSPSC Code to increase scopes and participation. bidder/offeror indicated that large scopes of work were evaluated for joint venture and possible partnership as well multiple participation from suppliers and subcontractors. Offer indicated that request for quote was posted on line and sent email.

#### Sample 2 – Failed Good Faith Efforts

Business Assistance Office evaluated documentation and verified details provided by the bidder/offeror.

bidder/offeror did not demonstrate a genuine effort to comply with Metro's Equal Business Opportunity Program Good Faith Efforts:

- bidder/offeror's bid totaling 10% MBE and 5% WBE did not demonstrate a genuine effort
- bidder/offeror did not attend the pre-offer meeting to connect with potential
   M/WBE subcontractors
- Offer did not submit any additional information illustrating outreach to certified firms and follow-ups with those firms in an effort to meet the goals
- bidder/offeror indicated that they would self-perform a majority of the work despite Metro identifying 20% MBE and 15% WBE of the work for subcontracting.

# Questions



