

MEMORANDUM TO: All Members of the Metropolitan Council

FROM: Donald W. Jones, Director  
Metropolitan Council Office

DATE: **October 2, 2007**

RE: **Analysis Report**

Balances As Of:	<u>9/26/07</u>	<u>9/27/06</u>
<u>GSD 4% RESERVE FUND</u>	* \$26,540,553	\$25,943,934
<u>CONTINGENCY ACCOUNT</u>		
USD	\$50,000	\$50,000
<u>GENERAL FUND</u>		
GSD	Unavailable	Unavailable
USD	Unavailable	Unavailable
<u>GENERAL PURPOSE SCHOOL FUND</u>	Unavailable	Unavailable

\* Assumes estimated revenues in fiscal year 2008 in the amount of \$21,858,222

**– RESOLUTIONS –**

**RESOLUTION NO. RS2007-1** (COLE, GARRETT & HUNT) – This resolution approves an account-based self-insured medical benefits plan for Metro employees and pensioners. In October 2006, the council enacted Ordinance No. BL2006-1180 approving a change to the benefits provisions in the code to authorize the employee benefit board to adopt additional types of self-insured medical plan design structures. The current self-insured medical benefits plan is administered by BlueCross/BlueShield of Tennessee. Under the existing plan, preferred provider benefits are paid at eighty percent of the reasonable and customary charges for the medical services, with the employee being responsible for the remaining twenty percent. Non-PPO benefits are paid on a sixty percent – forty percent split between Metro and the employee. The annual out-of-pocket maximum for individual PPO coverage is \$1,000, or \$2,000 for family coverage. The out-of-pocket maximum for non-PPO coverage is \$5,000 for an individual or \$10,000 for a family.

The employee benefit board has adopted a new account-based self-insured medical benefit plan, which is to be administered by CIGNA. This new plan includes the same out-of-pocket maximums as the BlueCross/BlueShield PPO. However, the new plan is based upon a health reimbursement account (HRA) of \$1,000 for an individual or \$2,000 per family. The HRA is basically an imaginary “account” that is created for each plan participant in which the foregoing amounts are added on an annual basis. Balances remaining in this account are carried forward and added to the new beginning balance for the next year. Medical costs are paid at 100% of the usual and customary charges until the account is exhausted. It is possible to have additional funds added to the account for completion of a health assessment and participation in certain wellness programs. Preventive care services, such as regular check-ups, physicals, etc., are covered at no cost to the participant. Once the HRA is exhausted, participants are responsible for 100% of their medical bills up until the deductible of \$500 for individual coverage and \$1,000 for family coverage. After the deductible has been met, the participant pays 10% of medical charges until the out-of-pocket maximum has been paid.

Ordinance No. BL2006-1180, as amended, provided that no new self-insured medical benefit plan could become effective until it is ratified by resolution of the council. Due to time limitations, the department of human resources has already mailed the annual enrollment packages to Metro employees, which includes the option of enrolling in this new self-insured medical benefit plan to replace the existing Cigna HMO plan. The existing Blue Cross/Blue Shield PPO will remain available as an option for all Metro employees and retirees.

**RESOLUTION NO. RS2007-2** (STANLEY) – This resolution creates a task force to assess the existing public safety infrastructure of the Metropolitan Government and to recommend infrastructure improvements that will effectively improve the public safety provided by Metro. The purpose of the task force is to address a perceived lack of police precincts and fire halls in certain areas of Davidson County. The recitals of the resolution also express concern about police and fire response times.

This task force is to be composed of fifteen members, including the following:

- The chair of the Council Public Safety Committee.
- The Chief of Police or his designee.
- A Metropolitan Nashville Police officer appointed by the Fraternal Order of Police.
- The Fire Chief or his designee.
- A Metropolitan Nashville firefighter appointed by the Nashville Firefighters Union Local 140.

- Ten persons appointed by the Vice Mayor, including four Members of Council (one at-large and three district), a representative of the Nashville Neighborhood Alliance, a representative of the Nashville Area Chamber of Commerce, a representative of the Planning Department, a representative of the Metropolitan Department of Law, a representative of the Metro Finance Department, and a representative of the Public Works Department.

A final report regarding the assessment is to be submitted to the Council at the conclusion of the task force's work.

**RESOLUTION NO. RS2007-3** (COLE & CRADDOCK) – This resolution approves an annual grant in the amount of \$23,716 from the Alcohol and Drug Council of Middle Tennessee, Inc., to the juvenile court for community liaison services between juvenile court, Metro public schools and families residing in the Sudekum-Napier community. These funds will be used to pay the salaries of two part-time support staff and a probation officer assistant for the Sudekum-Napier truancy reduction program. The term of the grant is from July 1, 2007 through June 30, 2008.

**RESOLUTION NO. RS2007-4** (COLE) – This resolution approves an annual grant in the amount of \$163,077 from the state department of transportation to the Davidson County sheriff's office for litter and trash pick-up along roads and highways, and litter prevention education. This grant will be used to fund the administration of a continuing program for the use of inmates at the county workhouse to clean up trash along the roadsides. The grant specifies that \$48,900 of the funds must be used for litter prevention education. The term of the grant is from July 1, 2007 through June 30, 2008.

**RESOLUTION NO. RS2007-5** (COLE & EVANS) – This resolution approves a second amendment to a contract between the Metropolitan Government and Volunteer State Community College to provide clinical experience for students through the emergency medical services division of the Metro fire department. The original contract was approved in 2003. This amendment simply allows for an extension of eight additional terms, as opposed to four.

**RESOLUTION NO. RS2007-6** (COLE & CRADDOCK) – This resolution approves a grant in the amount of \$179,550 from the state emergency management agency to the mayor's office of emergency management for the buffer zone protection program. These are federal pass-through funds from the U.S. department of homeland security that will be used to support the implementation of buffer zone protection plans outside the perimeter of identified critical infrastructure sites. These are protective measures that make it more difficult for terrorists to conduct surveillance or launch attacks within the immediate vicinity of high priority critical infrastructure targets. These funds will be used to purchase various imaging and detection equipment. This is actually the fiscal year 2006 grant with a term of October 1, 2006 through August 31, 2008.

**RESOLUTION NO. RS2007-7** (MAYNARD, COLE & CRADDOCK) – This resolution appropriates additional grant funds in the amount of \$160,095 from the U.S. department of health and human services to the Metropolitan action commission (MAC) for the head start program. These funds will be used to provide a cost of living pay increase for head start management, administrative, and program staff. This grant is for the 2007-2008 fiscal year.

**RESOLUTION NO. RS2007-8** (MAYNARD & COLE) – This resolution approves an extension of a contract between the Metropolitan board of health and the Campus for Human Development to provide room and board for homeless persons participating in substance abuse treatment at the downtown clinic. Pursuant to the terms of this contract, the Campus for Human Development will receive \$50,000 to provide these housing services. The term of the original contract was through June 30, 2007. This resolution approves an extension of the contract through June 30, 2008.

**RESOLUTION NO. RS2007-9** (MAYNARD & COLE) – This resolution appropriates \$100,000 in additional grant funds from the state department of health to the Metropolitan board of health for the characterization of ambient concentrations of hazardous air pollutants. The Metro board of health is responsible for air quality monitoring within Nashville and Davidson County on behalf of the U.S. environmental protection agency (EPA). A previous grant for the current fiscal year has already been approved by the council. This resolution extends the project period from December 31, 2007 through April 30, 2008. A total of \$463,653 in federal funding has been awarded for this program since 2005.

**RESOLUTION NO. RS2007-10** (MAYNARD & COLE) – This resolution appropriates additional grant funds in the amount of \$207,441 from the U.S. department of health and human services to the Metro health department for minority AIDS intervention programs. This is a continuation of the Ryan White AIDS treatment grant program, but these funds will be used for a specific initiative that benefits minorities. The term of the grant is from August 1, 2007 through July 31, 2010.

**RESOLUTION NO. RS2007-11** (MAYNARD & COLE) – This resolution approves an annual grant in the amount of \$460,100 from the state department of health to the Metropolitan board of health to provide community prevention initiative services. The term of the grant is from July 1, 2007 through June 30, 2008. These federal pass-through funds are used to provide community prevention intervention services for at-risk children under thirteen years of age to help reduce substance abuse, pregnancy, violence, and drop-out rates. The majority of the grant funds will be awarded to subgrantees to provide the services. Resolution Nos. RS2007-13 through RS2007-18 approve the grant agreements between the Metropolitan board of health and the various nonprofit organizations to provide the community prevention intervention services for children.

**RESOLUTION NO. RS2007-12** (MAYNARD & COLE) – This resolution approves an annual grant in the amount of \$877,500 from the state department of health to the Metropolitan board of health for bioterrorism preparedness services. These federal pass-through funds will be used for the continued employment of a regional hospital coordinator, an emergency response coordinator, a toxicologist, a network technical specialist, and an environmental epidemiologist; for collaboration by the health department with emergency personnel and hospitals regarding emergency preparedness; and the continued development of a regional public health preparedness plan and communications system. The term of this grant is from August 31, 2007, through August 30, 2008.

**RESOLUTION NOS. RS2007-13 through RS2007-18** (MAYNARD & COLE) – These six resolutions approve grants between the Metropolitan board of health and three nonprofit

organizations to provide community prevention intervention services for children in Davidson County. The program seeks to reduce teen substance use, pregnancy, violence, and school dropout rates. These grants are for a one-year term, commencing July 1, 2007 and ending June 30, 2008.

**Resolution No. RS2007-13** approves a grant agreement in the amount of \$70,000 between the Metropolitan board of health and STARS Nashville to provide community prevention intervention services for children in the Planning Area 5 (East) region of Davidson County. These grant funds will be used to implement the STARS program at Dalewood Middle School and Bailey Middle School. The STARS program includes curriculum designed to promote healthy beliefs for at-risk students and improved youth-parent interaction and communication.

**Resolution No. RS2007-14** approves a grant agreement in the amount of \$70,000 between the Metropolitan board of health and STARS Nashville to provide community prevention intervention services for children in the Planning Area 8 (North) region of Davidson County. These grant funds will be used to implement the STARS program at W.A. Bass Middle School and Bellevue Middle School.

**Resolution No. RS2007-15** approves a grant agreement in the amount of \$70,000 between the Metropolitan board of health and STARS Nashville to provide community prevention intervention services for children in the Planning Area 11 (South) region of Davidson County. These grant funds will be used to implement the STARS program at Cameron Middle School.

**Resolution No. RS2007-16** approves a grant agreement in the amount of \$70,000 between the Metropolitan board of health and Oasis Center to provide enhanced in-school prevention intervention services to students at Bailey Middle School. The purpose of this program is to help youth learn ways to build positive relationships, be involved in extra-curricular activities, and to counteract the negative influences that persuade students to make unhealthy decisions.

**Resolution No. RS2007-17** approves a grant agreement in the amount of \$70,000 between the Metropolitan board of health and Oasis Center to provide the enhanced in-school prevention intervention services described above to students at John Early Middle School.

**Resolution No. RS2007-18** approves a grant agreement in the amount of \$40,000 between the Metropolitan board of health and New Vision, Inc., for a therapeutic mentoring program. This program will target students determined to be most at-risk for adolescent alcohol use, drug use and pregnancy, and their families. This program is expected to serve at least 80 students.

**RESOLUTION NO. RS2007-19** (FOSTER & COLE) – This resolution approves a grant in the amount of \$179,550 from the Tennessee Heritage Conservation Trust Fund Board of Trustees to the Metropolitan board of parks and recreation for the acquisition of 72 acres of Mill Creek park land. This tract has been identified by the Metro greenways commission as the highest priority property in southeast Davidson County for natural area conservation. The property being acquired must be used for open space and recreational purposes in perpetuity. The protection and preservation of the property must be evidenced by restrictive covenants or conservation easements. The grant agreement requires the closing on the property to occur not later than February 29, 2008. Management and maintenance of this property will be absorbed in the parks board’s annual operating budget.

**RESOLUTION NO. RS2007-20** (FOSTER) – This resolution approves an annual grant in the amount of \$278,000 from the state department of state to the Nashville public library system for general

library services, library services to the hearing impaired, and materials for the disadvantaged. The term of this grant is for one year beginning July 1, 2007, and extending through June 30, 2008, with a possible extension of four additional one-year periods. The grant funds will be divided as follows: \$91,000 for general library services to provide access to and circulation of library materials, \$182,000 for library services for the deaf and hard of hearing, and \$5,000 for materials for the disadvantaged.

**RESOLUTION NO. RS2007-21** (COLE & HUNT) – This resolution approves a grant in the amount of \$77,052 from the state department of labor to the Nashville career advancement center (NCAC) for staff development and enhancement of a career center at the Nashville International Airport. These grant funds will be used to fund a local NCAC board retreat, regional board meetings, technology upgrades, and equipment, renovations and furnishings for additional capacity of the career center at the Nashville International Airport. The term of the grant is through June 30, 2008, with a possible one-year extension.

**RESOLUTION NO. RS2007-22** (COLE) – This resolution approves a grant in the amount of \$40,000 from the state department of labor to the Nashville career advancement center (NCAC) to establish programs and deliver services to the Robert Wood Johnson Foundation for its nursing program. The purpose of this grant is to help reduce the shortage of nurses in Middle Tennessee. The funds will be used as matching funds to the Robert Wood Johnson Foundation’s Partners in Nursing Project grant to resolve nursing issues by achieving the following goals:

- Increase the number of clinical placement opportunities and enhance the student nurse environment.
- Increase the supply of qualified nurse educators and enhance the skills of current faculty.
- Implement a collaborative program between nursing leaders and the healthcare industry to promote a culture of retention.

The term of the grant is from September 1, 2007 through September 30, 2008.

**RESOLUTION NO. RS2007-23** (COLE) – This resolution approves an amendment to a grant from the state department of labor and workforce development to the Nashville career advancement center (NCAC) to assist with the recruitment and training of employees at Nashville Glass Plant. Under the terms of this grant, the Tennessee career center at 621 Mainstream Drive, which is operated by NCAC, will provide an initial screening of all applicants for jobs at Nashville Glass Plant and will assist with the design of a recruitment campaign based upon a hiring schedule of 200 employees. The career center will also provide on-the-job training for approximately 100 employees. The term of the grant is from January 19, 2007, through January 18, 2008.

This resolution increases the grant amount by \$44,000 for a new total grant award of \$132,000.

**– BILLS ON SECOND READING –**

**ORDINANCE NO. BL2007-1** (JAMESON & COLE) – This ordinance amends Ordinance No. BL2007-1312, as amended, to allow the special assessment for the Central Business Improvement District to be levied in 2007 rather than 2008. In February 2007, the Council enacted Ordinance No. BL2007-1312, which created a new downtown central business improvement district (downtown CBID) for downtown Nashville to take the place of the former CBID established in 1998. The downtown CBID area consists of approximately ninety blocks whose boundaries are, basically, the Cumberland River to the east, Peabody Street to the south, Ninth Avenue South to the west, and Charlotte Avenue to the north. Central business improvement districts are permitted under state law and allow the imposition of an additional assessment on all property located within the area to provide enhanced services such as promotion and marketing, advertising, health and sanitation, public safety, security services, recreation, cultural enhancements, and business recruitment and retention in the district. Under state law, 51% of all real property owners must petition the government to create the district, representing two thirds of the assessed value within the area seeking designation.

This ordinance is essentially a housekeeping matter. The petition filed by the requisite percentage of owners petitioning the Metropolitan Government for the creation of a larger downtown CBID anticipated the collection of an additional assessment in the amount of \$0.2361 per \$100 of assessed value in 2008 to fund a 2008 calendar year budget of \$1,228,594. In order to receive the funds in 2008, the notice of assessment would need to go out in November 2007 with the regular tax notices. However, the ordinance establishing the downtown CBID incorrectly included a 2008 date of assessment, meaning that the notice could not go out until November 2008, and the funds could not be collected until 2009. This ordinance simply changes the date of assessment from 2008 to 2007, which is in keeping with the intent of the petition for the creation of the district filed with the Metro Clerk.

State law provides that the local governing body must hold a public hearing to change the rate or impose an additional rate of special assessment. Although the rate of assessment is not changing from the previously-approved ordinance, the assessment date is being moved up one year. Thus, a public hearing will be held on this ordinance prior to its adoption on third and final reading.

There is a housekeeping amendment for this ordinance to correct an error in one of the recital clauses.

**ORDINANCE NO. BL2007-2** (HOLLEMAN) – This ordinance abandons the right-of-way for Ridgefield Court. This closure has been requested by Ensworth School. Consent of the affected property owners is on file with the department of public works. An identical ordinance was previously pending with the council for approximately 10 months, but was withdrawn at the end of the last council term. This ordinance has been approved by the planning commission and the traffic and parking commission.

**ORDINANCE NO. BL2007-3** (PAGE, RYMAN & GARRETT) – This is a routine ordinance that readopts the Metropolitan Code prepared by Municipal Code Corporation to include all ordinances enacted on or before March 20, 2007. Municipal Code Corporation has the contract with Metro to codify all ordinance enacted by the Council, as well as to update and maintain the on-line version of the Code. The council periodically readopts the code to make sure the printed and online versions are kept up to date.